

Health and Safety Executive Board		HSE/12/08	
Meeting Date:	25 January 2012	FOI Status:	Open
Type of Paper:	Above the line	Exemptions:	
TRIM Reference:	2011/651791		

Update on HSE's preparation for the London 2012 Olympic Games and Paralympic Games

Purpose of the paper

To provide the Board with a further update on the progress of HSE's preparation for the London 2012 Olympic Games and Paralympic Games (London 2012 Games).

Background

1. HSE's preparation for the London 2012 Games is set out in papers to the Health and Safety Commission (HSC06/79) and to the HSE's Executive Board (HSE/07/125), HSE/09/77, HSE/10/67 and HSE11/21).
2. The delivery of a safe and successful Games remains a key priority for the Coalition Government. The Government Olympic Executive of the Department for Culture, Media and Sport is providing an active assurance role with regard to the activities of the London Organising Committee of the Olympic Games (LOCOG).
3. With the build phase now complete, HSE's focus is on LOCOG and its arrangements for integrating health and safety planning into its arrangements for installing the overlay preparatory to staging the Games, largely through third party management of contractors.
4. There have been some additions to the list of venues: the revised list can be found at **Annex 1**.

Argument

New Developments

5. Previous Board papers have reported HSE's continuing work with other regulators, in particular local authorities (LAs). Recent developments include engagement with the Association of London Environmental Health Managers (ALEHM), progress towards agreement of joint working arrangements, including incident response with London boroughs, and a successful event to exchange information with LAs with sports venues and road events. HSE is developing arrangements to provide advice and support to LAs (who are the main regulators during Games time).
6. HSE also continues to work with LA co-regulators to promote consistent and proportionate interventions and early engagement with duty holders. LOCOG test events have provided a good opportunity for HSE and LA Inspectors to assess health and safety arrangements in accordance with the LOCOG Intervention Strategy.

7. Additionally, HSE is working with the four Olympic Park host boroughs Joint Local Authority Regulatory Services (JLARS) on key issues such as safety of temporary demountable structures (TDS), where HSE and LAs have a shared regulatory responsibility. There are over 4000 TDS on the Olympic Park alone, and they include spectator seating, media and broadcasting structures, large screens, hospitality buildings and hoardings.
8. In accordance with the LOCOG Intervention Strategy, joint sample inspections were carried out at Cluster 1 test events. The events were generally successful but some issues were identified and fed back to the Tactical Safety Steering Group, a sub-group of the LOCOG Board. Follow-up inspections at Cluster 2 test events are currently underway for the purpose of testing that the lessons learned have been put into practice.
9. HSE continues to work with the Government Olympic Executive at both senior and working level in order to share information.

Looking Ahead

Construction Activity

10. The health and safety record during the Big Build and to date has been excellent. By the beginning of October 2011 HSE had received 122 RIDDOR reports relating to the Olympic Park and Athletes' Village. The figure includes 8 reports of Dangerous Occurrences. HSE is currently investigating a Dangerous Occurrence of a crane overturn.
11. The occupational health provider on the Olympic Park and Village carried out a total of 113,666 contacts with workers, including over 63000 pre-employment fitness-for-work tests, over 14000 safety critical medicals, and a number of other tests including audiometry, lung function, skin surveillance and hand-arm vibration (HAVs).
12. On the Olympic Park the client commissioned and then mandated the use by all contractors of a modified version of the Health and Safety Laboratory's (HSL's) Safety Climate Tool. This supported the development of a good safety culture across the site.
13. Construction work on the 'Big Build' phase is now officially complete, with the only significant outstanding work being at the Athletes' Village. With the exception of the small team dealing with the Village, HSE's work with ODA is now largely complete, and construction focus has shifted to the key risks from staging the Games.
14. Accordingly, we have developed strong links within LOCOG in order to gain the necessary confidence that LOCOG are setting clear standards for contractors to work to in the run up to the Games. As part of our wider intervention strategy we are concentrating our efforts on the 'Venues and Infrastructure'.

Intervention with LOCOG

15. LOCOG are developing their health and safety arrangements and associated training packages. HSE and LAs will continue to intervene to ensure that LOCOG's emerging health and safety arrangements are implemented. Accordingly, FOD Southern Division have developed intervention plans for key topic areas relating to the successful delivery of the Games. These include Transport (of the Games family), Logistics (goods), Broadcasting and "Look and Feel".

Accreditation and access for regulators during Games time

16. Accreditation will be required for access to LOCOG venues during Games time. HSE is working with GOE and LOCOG to ensure that HSE staff have the appropriate accreditation to carry out their work. In accordance with the published LOCOG Intervention Strategy HSE is not planning any proactive inspection during Games time: we are encouraging LAs to adopt a similar approach. HSE's role will be reactive, and mainly in support of LA co-regulators.

Torch Relay

17. The Olympic Torch Relay presents challenges to the main duty holders, who include LOCOG and its contractors, local authorities and the emergency services. LOCOG's plans are still developing: a key challenge is the coordination of the management arrangements between duty holders. As the regulator for many of the activities, HSE is pressing for clarity and is developing a strategy for obtaining assurance as to the health and safety arrangements. This was shared with HSE Single Points of Contact and local authority colleagues at the recent aforementioned event.

Emergency Planning

18. Work is underway to ensure that HSE is able to respond effectively and appropriately to a Games-related emergency. This includes:
 - Contributing effectively and proportionately to central London 2012 planning, including to the Olympic Strategy Safety and Security Risk Assessment (OSSRA) and to centrally co-ordinated inter-Departmental major incident exercises;
 - Developing HSE's planning assumptions using the risks identified in the OSSRA and identifying necessary actions with regard to incident response and management;
 - Reviewing HSE's incident and emergency plans for Games time applicability, drawing on for example the findings of Exercise Meridian which was predicated upon a Games-related scenario; and
 - Working with LAs on response and recovery planning.

Research

Learning Legacy

19. HSE developed a programme of research to capture good practice on the construction project and contribute to the ODA's London 2012 Learning Legacy programme. This was detailed in Board Paper HSE 10/67. The research work is now complete.
20. The Learning Legacy programme was launched by the ODA on 17 October at a stakeholder event attended by senior representatives of HSE. HSE has the lead role in disseminating to national and international audiences the health and safety good practice and lessons learned from London 2012. We are conducting this via a proactive cross-channel communications programme, promoting London 2012 as an exemplar and setting it in the context of HSE's role and contribution as an 'enabling regulator'.
21. "Leadership and Worker Involvement on the Olympic Park", the first of the HSE-funded research reports within the Learning Legacy programme, was published on 24 October 2011. This was accompanied by the launch of fully revised and redesigned London 2012 web pages; proactive media relations targeted at trade and specialist media; a targeted stakeholder communications exercise; and internal communications via e-express and FOD Briefing. Media coverage has included pieces in *Construction News*, *Health and Safety at Work* magazine and *Health and Safety Bulletin*.
22. We will be publishing, and promoting proactively, the remaining four research reports over the coming months. Activity will include promotion of the health and safety Learning Legacy via the EU-OSHA Healthy Workplaces Campaign 2012/13.

Resources

23. Resourcing of the work necessary to deliver HSE's regulation of the London 2012 Games will be kept under review in the months to Games time.

Action

24. The Board is asked to:
 - Continue to endorse HSE's approach to the London 2012 Games project
 - Note the future challenges

Paper clearance

25. This paper was cleared by the SMT on 14 December 2011.

Annex 1

Olympic and Paralympic venues

Olympic Park and Village

Aquatics Centre
Basketball Arena
BMX Track
Eton Manor
Handball Arena
Hockey Centre
IBC/MPC (i.e. media centre)
Olympic Stadium
Velodrome
Water Polo Arena

London Venues

Earls Court
ExCel
Greenwich Park
Hampton Court Palace
Horse Guards Parade
Hyde Park
Lord's Cricket Ground
The Mall
North Greenwich Arena
The Royal Artillery Barracks
Wembley Arena
Wembley Stadium
Wimbledon

Out of London venues

Brand's Hatch, Kent
City of Coventry Stadium
Eton Dorney, South Buckinghamshire
Hadleigh Farm, Essex
Hampden Park, Glasgow
Lee Valley White Water Centre, Broxbourne
Millennium Stadium, Cardiff
Old Trafford, Manchester
St James' Park, Newcastle-Upon-Tyne
Weymouth and Portland Sailing Academy