

| Health and Safety Executive Board | | HSE/11/21 | |
|-----------------------------------|----------------|-------------|------|
| Meeting Date: | 7 April 2011 | FOI Status: | Open |
| Type of Paper: | Above the line | Exemptions: | |
| TRIM Reference: | 2011/133907 | | |

Update on HSE's Preparation for the London 2012 Olympic Games and Paralympic Games

Purpose of the paper

To provide the Board with an update on the progress of HSE's preparation for the London 2012 Olympic Games and Paralympic Games (London 2012 Games).

Background

1. The HSE's preparation for the London 2012 Games is set out in papers to the Health and Safety Commission (HSC06/79) and to the HSE's Executive Board (HSE/07/125, HSE/09/77 and HSE/1067).
2. Government funding for the London 2012 Games is now held by the Department for Culture, Media and Sport (DCMS). Within DCMS, the Government Olympic Executive (GOE) continues to oversee the entire London 2012 project including supervision of the public sector funding for the Olympic Delivery Authority (ODA) and the London Organising Committee of the Olympic Games and Paralympics Games (LOCOG), which is charged with staging the Games. The delivery of a safe and successful Games remains a key priority for the Coalition Government.
3. As the London 2012 Games project moves away from the build phase, HSE's focus is widening from construction regulation to address other issues. In addition to the sporting events, these include the Cultural Olympiad, live events and the Torch Relay.

Argument

New Developments

4. HSE has developed an Intervention Strategy for LOCOG <http://www.hse.gov.uk/aboutus/london-2012-games/resources/locog.pdf> . This has been informed by the strategy developed by Construction Division (CD) for the "Big Build". The emphasis remains on early intervention, and focuses on a core agenda of leadership, competence, design and planning, management of contractors and co-ordination. The LOCOG Intervention Strategy covers all aspects of LOCOG's responsibilities (transport, broadcasting, logistics, event management etc) as well as construction activities. HSE has shared this strategy with local authority (LA) colleagues and LOCOG as the main dutyholder. The London 2012 Games team will work with Local Authority Unit (LAU) to produce a Local Authority Circular (LAC) covering the LOCOG Intervention Strategy. The strategy will be

delivered through stakeholder engagement, work with other regulators and inspections carried out by Field Operations Directorate (FOD), and jointly with LAs.

5. High level engagement with the LOCOG Directors has helped to improve their understanding and buy in to HSE's Intervention Strategy and secured their commitment to delivering effective risk control mechanisms for this project and beyond. This was demonstrated at a recent LOCOG senior level health and safety briefing involving their Directors and officials from HSE and Local Authorities. They also set out plans to strengthen their health and safety team including a new appointment at director level to provide greater assurance of delivery.
6. We have shared our thinking with GOE officials at senior and working level and will continue to provide advice and information to them on the project as it advances. Jeremy Hunt Secretary of State at Culture Media and Sport recently commented on the constructive and proportionate support provided to GOE by HSE.
7. Board Paper HSE/1067 reported HSE's continuing work with other regulators, in particular with LAs. As well as working closely with the Joint Local Authority Regulatory Services (JLARS) we are engaged in a programme of bilateral meetings with key venue local authorities and are also engaging through other fora. Last year's successful LA event was followed up with another in January 2011 which was also well received. It remains our key objective to deliver and promote consistent and proportionate interventions and to engage early with duty holders.
8. Due to the complexity of the arrangements around the London 2012 Games it is unlikely that absolute regulatory clarity will be achieved. HSE will therefore continue to work with its key stakeholders to deliver practical solutions.
9. Having re-considered the application of the Construction (Design and Management) (CDM) Regulations to the erection and dismantling of temporary structures, it is clear that this work falls within the definition of "construction work" in the Regulations. Construction Division (CD) Sector has consulted with LA colleagues and the industry and concluded that this work should therefore fall to HSE for enforcement. A note has gone out through Local Government Regulation (LGR) to all LAs informing them of the decision and arrangements for local liaison. HSE Inspectors have also been informed.

Regulatory Activity

10. Work on the Olympic Park is now at its peak with a workforce in excess of 11000. The project has reached the final 6 months of the "Big Build" programme. Inspectors have found a marked improvement in the management of health and safety over the last year. No enforcement notices have been served in relation to the Olympic construction projects since those mentioned in the last Board Paper. HSE is currently investigating one RIDDOR-reportable incident at the Athletes Village project.
11. Discussions with LOCOG led to the production of formal arrangements for procuring suppliers and managing the construction of temporary venues such

as the Hockey Stadium and Equestrian Arena. These processes will also apply to the construction of 'overlay' in Olympic Park venues and CD has planned early interventions with the design and construction teams.

12. The high standards demonstrated during the main construction phase and the strong client leadership of ODA, have enabled HSE to follow its published proportionate and targeted intervention strategy. This in turn has ensured resources have been available to continue to regulate the wider construction industry in London and the South East. The same approach will be adopted as HSE implements the LOCOG intervention strategy (para 4 above).

Research

13. HSE is working with the ODA and other stakeholders as part of the ODA's Learning Legacy Programme to capture good practice during the main construction phase at the Olympic Park. Research workstreams include communications, the role of the CDM dutyholder, and leadership and worker involvement. Phase 1 of the research is complete and the remainder due to finish in summer 2011 ahead of completion of the 'Big Build'. The head of the London 2012 Games team chairs the Steering Group which oversees this element of the research programme. All final research papers from the programme will be subject to peer review and formal journal publication. The Steering Group, which includes representatives from the ODA, IOSH, Loughborough University and the construction industry, is also considering how best to disseminate the key findings of the research during the second half of 2011. The London 2012 Games team is liaising with HSE's Communications Directorate for advice on this. In addition, the ODA plans a formal launch event for its entire Learning Legacy Programme at this time, to which Ministers will be invited. The London 2012 Games team will seek advice from the SMT on any decision to invite DWP Ministers.
14. HSE has also commissioned research into identification of good practice in erection/deconstruction of temporary structures. The final report will soon be available.
15. The joint ODA/HSE research project to examine the performance of the Occupational Health provision on the Olympics Park and Athletes' Village is progressing well and the final report is due in June 2011.
16. **Stakeholder Activity**
17. Continuing engagement with the Greater London City Operations structure for its Olympics programme has provided the opportunity to focus attention on health and safety and support its integration into the programme.
18. The Director for FOD London and the London 2012 Games is continuing to liaise with those responsible for regulating activity in the lead up to the Glasgow Commonwealth Games in 2014 to share the experience and learning from the London 2012 Games.

Future Challenges

Volunteers

19. Work is also underway elsewhere in HSE to deliver the recommendation in Lord Young's report that relates to low risk organisations. The London 2012 Games team will work with others to ensure a consistent approach to address any concerns in relation to volunteers at the London 2012 Games.

Section 3 issues

20. Work is going on elsewhere in HSE to ensure consistency with regard to section 3 issues: the London 2012 Games team is taking account of this work, particularly in relation to crowd management.

Events Industry

21. The scale of the London 2012 Games project across the whole of the UK is unprecedented. **Annex 1** gives a brief outline of the planned events and numbers involved. The GLA is seeking to capture in The London Events Coordination Calendar all major events in the capital between 1st May and 31st October 2012 so that security, emergency services response and transport needs can be assessed and co-ordinated.
22. The London 2012 Games team is therefore working closely with HSE's Entertainments and Leisure sector to ensure a consistent approach to regulation of the events industry. The sector is currently revising the Event Safety Guide (HS(G)195 "A guide to health, safety and welfare at music and similar events").

Emergency Planning

23. HSE, working with the Cabinet Office Civil Contingencies Secretariat and the Olympics Security Directorate, is planning for emergencies during Games Time that may require a HSE response. This includes contributing to the Olympic Strategic, Safety and Security Risk Assessment (OSSSRA) and the Strategic Risk Assessment (SRA) for the 2012 Games.

Resources

24. Resourcing of the work necessary to deliver HSE's regulation of the London 2012 Games will be kept under review during the year ahead as we move from the major building activity to the fit out, commissioning and testing work.

Action

25. The Board is asked to:
 - continue to endorse HSE's approach to the London 2012 Games project;
 - note the future challenges.

Paper clearance

26. This paper was cleared by the SMT on 2 March 2011

**Annex 1:
The UK-wide scale of the London 2012 project**

| Event | Timing | Further info |
|---------------------|---|---|
| Olympic Torch relay | The Olympic Flame arrives in the UK on 18 May 2012 Arrives in London on 21/22 July 2012 ie weekend before Olympic Games opening ceremony | 8,000 Torchbearers will carry the Flame on a 70-day journey across all nations and regions, with entertainment, shows and concerts marking its arrival in each place. The Flame will come within a one-hour public transport journey for 95 per cent of the UK population |
| Cultural Olympiad | Ongoing across UK | London based festival opens 21 June; ends on 9 September 2012 |
| Games Period | 27 June – 14 September 2012 77 days in total | Begins with the opening of the Main Media Centre in the Olympic Park and concludes with the closing of the Paralympic Village and Main Media Centre 30+ venues across GB 600+ training camps across UK 21,000+ athletes and officials 200,000 workforce including 70,000 volunteers |
| Games Time | 27 July – 9 September 2012 45 days in total Begins with Opening Ceremony at the Olympic Park and finishes with the closing ceremony of the Paralympic Games | NB comprises both sets of Games i.e. Olympic and Paralympic |
| Olympic Games | Friday 27 July, Olympic | |

| Event | Timing | Further info |
|-----------------------------------|-----------------------------------|--|
| opening ceremony | Stadium | |
| Olympic Games closing ceremony | Sunday 12 August, Olympic Stadium | |
| Transition period | 13 August – 28 August | Covers the change over of branding etc between Games |
| Paralympic Games opening ceremony | 29 August 2012 | |
| Paralympic Games closing ceremony | 9 September 2012 | |